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Agenda items 123 and 33

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

QUESTION OF EQUITABLE REPRESENTATION ON AND INCREASE IN THE MEMBERSHIP OF THE SECURITY COUNCIL

Programme budget implications of draft resolution A/48/L.28

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolution

1. Under the terms of operative paragraph 1 of draft resolution A/48/L.28, the General Assembly would establish an open-ended working group to consider all aspects of the question of an increase in the membership of the Security Council and other matters related to the Council.

2. Under the terms of operative paragraph 2 of draft resolution A/48/L.28, the General Assembly would request the open-ended working group to submit a report on the progress of its work to the General Assembly before the end of its forty-eighth session.

B. Relationship of the request to the approved programme of work

3. The above request is related to major programme I, Maintenance of peace and security, disarmament and decolonization, programme 3, Political and General Assembly affairs and secretariat services, of the medium-term plan for the period 1992-1997 as revised. 1/ Related activities are reflected under subprogramme "General Assembly affairs" of subsection B2, programme of work, "Security Council and General Assembly affairs", of section 3B, Department of Political Affairs I, the proposed programme budget for the biennium 1994-1995. 2/

C. Activities by which the request would be implemented

4. Should the General Assembly adopt the draft resolution, the Secretary-General would undertake the necessary preparation for and servicing of meetings of the open-ended working group from January to September 1994.

D. Modifications required in the approved programme of work for 1994-1995

5. The activities called for by the draft resolution would fall under the activities listed in paragraph 1 (b) of subprogramme "General Assembly affairs" of subsection B2, programme of work, "Security Council and General Assembly affairs", of section 3B of the proposed programme budget for the biennium 1994-1995. 2/ Accordingly, no modifications would be required.

E. Additional requirements at full cost

6. Should the General Assembly adopt the draft resolution, it is the understanding of the Secretary-General that the open-ended working group would hold approximately 1 meeting per week for 36 weeks. The meetings would require the provision of interpretation in the six languages of the General Assembly and translation of pre-session documentation of 48 pages (two documents), in-session documentation of 200 pages (10 documents) and post-session documentation of 24 pages (1 document) to be issued in the six languages of the General Assembly.

7. In order to provide secretariat services for the open-ended working group, it is estimated that $74,400 would be required for general temporary assistance to cover the salary and common staff costs of two Meetings Assistants at the General Service level for a total of 18 work-months to type and reproduce material to be submitted as pre-session, in-session and post-session documents; to take notes during meetings; to type and reproduce informal working papers and notes for the Chairman; and to prepare Journal announcements and summaries, information notes and correspondence. In addition, it is estimated that $19,800 would be required under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

F. Potential for absorption

8. No provision has been made in the proposed programme budget for the biennium 1994-1995 under subsection 3B, Department of Political Affairs I, of section 3, Political affairs, to cover the estimated additional requirements of $74,400 related to the provision of support to the open-ended working group. Therefore, it is not anticipated that the cost of $74,400 would be absorbed from within the provision under subsection 3B of the proposed programme budget for the biennium 1994-1995.

G. Indication of additional requirements

9. Accordingly, should the General Assembly adopt draft resolution A/48/L.28, it is estimated that additional requirements of $74,400 for general temporary assistance would arise under subsection 3B of the proposed programme budget for the biennium 1994-1995. Furthermore, an amount of $19,800 would be required under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

H. Contingency fund

10. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, a contingency fund is established each biennium to accommodate additional expenditures derived from the legislative mandates not provided for in the proposed programme budget. Under the same procedure, if additional expenditures are proposed that exceed resources available from the contingency fund, these activities can be implemented only through redeployment of resources available from low-priority areas or modification of existing activities. Otherwise, such additional activities will have to be deferred until a later biennium. A consolidated statement of all programme budget implications and revised estimates will be submitted to the General Assembly towards the end of the current session.

11. Should it not prove possible to meet the costs required from the contingency fund, the implementation of the draft resolution would have to be effected either through termination, deferral, curtailment or modification of some activities that are not designated high priority under section 25E of the proposed programme budget for the biennium 1994-1995, or the implementation would have to be postponed, as provided for in the guidelines for the use and operation of the contingency fund adopted by the General Assembly in resolution 42/211 of 21 December 1987.

I. Summary

12. Should the General Assembly adopt draft resolution A/48/L.28, it is estimated that additional appropriations of $74,400 would be required for general temporary assistance under subsection 3B of the proposed programme budget for the biennium 1994-1995 for the servicing of the open-ended working group in 1994. Furthermore, an amount of $19,800 would be required under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

Notes

1/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1 and corrigendum), vol. I.

2/ A/48/6 (Sect. 3B).

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Agenda item 123

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

Revised estimates under section 3. Political Affairs subsection 3B. Department of Political Affairs I

Report of the Secretary-General

1. In section 3B of the proposed programme budget for the biennium 1994-1995, 1/ additional provision has been proposed, inter alia, for the servicing of subsidiary bodies established under Security Council resolutions 421 (1977), 661 (1990), 724 (1991), 748 (1992) and 751 (1992), adopted under Chapter VII of the Charter of the United Nations, by the Security Council and the mandatory sanctions pertaining thereto. Mandatory sanctions are measures under Chapter VII of the Charter decided upon by the Security Council on the basis of a determination by that organ that circumstances are such that those measures are warranted for the maintenance of international peace and security. The related additional requirements for substantive services of the Security Council sanctions committees under subsection 3B, Department of Political Affairs I, of section 3, Political Affairs, of the proposed programme budget for 1994-1995 include provision for the continuation in 1994-1995 of the current structure of the Subsidiary Organs Secretariat Services Branch and provision for the establishment of additional posts (1 P-5, 1 P-3, 1 General Service/Principal level and 2 General Service/Other level) in the area of substantive servicing of the Security Council sanctions committees for the biennium 1994-1995.

2. It should be noted, however, that since the time that the relevant budget proposals for the next biennium were formulated, the Security Council has taken further decisions, some of which have significantly affected the work of the sanctions committees and the substantive support that they require. Since April 1993, two new sanctions committees have been established by the Security Council acting under Chapter VII of the Charter, in respect of Haiti (resolution 841 (1993)) and in respect of Angola (resolution 864 (1993)). The Security Council has also increased, since April 1993, the scope of the existing sanctions against the Federal Republic of Yugoslavia (Serbia and Montenegro), as well as the procedures for their implementation (resolution 820 (1993) and the

new consolidated guidelines of the Committee established by resolution 724 (1991)). On 11 November 1993, the Security Council also increased the scope of the sanctions against the Libyan Arab Jamahiriya. That increase will similarly require additional services to be provided by the secretariat for the Committee established by resolution 748 (1992). With the breakdown of the United Nations-sponsored programme for the restoration of democracy in Haiti, the sanctions against Haiti could be further tightened by the Security Council. Also in order to speed up the issuance of letters of acknowledgement and authorization for goods destined for, or in transit through, the Federal Republic of Yugoslavia (Serbia and Montenegro), the Committee established by resolution 724 (1991) has recently decided to entrust to the Committee's secretariat the task of examining, analysing and deciding on the merits of all such notifications and requests, and preparing letters for the Committee Chairman's signature. This task will involve an additional burden on the secretariat to undertake and complete an assignment that had hitherto been performed by the committee members themselves. The annex to the present report contains statistics on the number of meetings of the sanctions committees and documentation processed by the Subsidiary Organs Secretariat Services Branch of the Department of Political Affairs.

3. While the statistics show an increasing trend in the number of meetings - doubled during the 1992-1993 biennium - they do not reveal the numerous informal consultations, group or caucus meetings or bilateral meetings by the Chairmen, all of which must be attended by the respective secretariat members for preparing substantive analytical reports and the implementation of the decisions thereon. In that connection, the secretariat members are often assigned to participate in international meetings on the implementation of sanctions on behalf of the Committees and they have to prepare and submit reports to the Committees afterwards.

4. In view of this increase in the tasks to be performed, far beyond the level anticipated at the time of the preparation of the proposed programme budget for the biennium 1994-1995, it is estimated that it will be necessary to strengthen, at least temporarily, the secretariat most concerned. Estimated additional requirements of $419,000 would arise in this connection in 1994 under section 3B of the proposed programme budget for the biennium 1994-1995 as follows:

	(Thousands of dollars)
Salary and common staff costs: one temporary P-5 and one temporary P-4 post and four temporary General Service (Other level) posts	419.0

In addition, it is estimated that an amount of $114,400 would be required under section 28 (Staff assessment) to be offset by the same amount under Income section 1 (Income from staff assessment). Requirements relating to substantive services for the Security Council sanctions committees in 1995 will be reviewed during 1994 in the light of the evolving workload and, if necessary, a further report would be submitted for consideration by the General Assembly at its forty-ninth session.

Contingency fund

5. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, additional expenditures proposed over and above those in the programme budget should be accommodated within a contingency fund established at 0.75 per cent of the preliminary estimate of resources for the biennium 1994-1995, recosted at 1994-1995 rates (General Assembly resolution 47/213). Paragraph 11 of annex I to resolution 41/213, however, provides, inter alia, that revised estimates:

> "arising from the impact of extraordinary expenses, including those relating to the maintenance of peace and security, as well as fluctuations in rates of exchange and inflation, shall not be covered by the contingency fund and shall continue to be treated in accordance with established procedures and under the relevant provisions of the Financial Regulations and Rules."

6. In the Secretary-General's view, implementation of the Security Council resolutions on sanctions relates to the maintenance of peace and security. Accordingly, it is also his view that the related requirements of $419,000 that would arise are of an extraordinary nature, relating to the maintenance of peace and security, and should be treated outside the procedures related to the contingency fund.

Summary

7. It is estimated that an additional appropriation of $419,000 would be required under section 3B of the proposed programme budget for the biennium 1994-1995 for the servicing in 1994 of the sanctions committees established by the Security Council. Furthermore an amount of $114,400 would be required under section 28 (Staff assessment) to be offset by the same amount under Income section 1 (Income from staff assessment).

8. The Secretary-General believes that these requirements should be dealt with under the provisions of paragraph 11 of annex I to General Assembly resolution 41/213 and should thus be treated outside the procedures related to the contingency fund.

Notes

1/ A/48/6 (Sect. 38).

Annex

I. MEETINGS OF THE SECURITY COUNCIL SANCTIONS COMMITTEES

	1990-1991	1992-1993
Security Council Committee established pursuant to resolution 421 (1977)	11	9
Security Council Committee established pursuant to resolution 661 (1990)	59	35
Security Council Committee established pursuant to resolution 724 (1991)	1	70
Security Council Committee established pursuant to resolution 748 (1992)	-	23
Security Council Committee established pursuant to resolution 751 (1992)	-	6
Total	71	143

II. DOCUMENTATION PROCESSED FOR THE SANCTIONS COMMITTEES IN 1993

(1 January-10 November)

Security Council Committee established pursuant to resolution 661 (1990) concerning the situation between Iraq and Kuwait:

Incoming communications:	3 980
Outgoing communications:	2 360
Total number of pages circulated:	1 243 260
Backlog of outgoing communications to be processed by the Branch:	1 500

Security Council Committee established pursuant to resolution 724 (1991) concerning Yugoslavia:

Incoming communications:	13 887
Outgoing communications:	11 833
Total number of pages circulated:	910 330
Backlog of outgoing communications to be processed by the Branch:	2 054

Security Council Committee established pursuant to resolution 748 (1992) concerning the Libyan Arab Jamahiriya:

Incoming communications:	46
Outgoing communications:	60
Total number of pages circulated:	71 700